

# Plan of Management Bingara River Frontage & Camping (Bingara Town limits)



## Index

Number	Section	Page No
1	Land covered by the plan	3
2	Category & classification of the land	3
3	Owner of the land	3
4	Description & location of the land	3
5	Management & Objectives of the land	4
6	Condition of the land & structures	8
7	Proposed Future Use of the Land	8
8	Leases, Licences and Other Estates	8
9	Approvals for activities on the land	9
10	Camping	10
11	No Camping	11
12	Maintenance standards	11
13	Issues Specific to Cunningham Park	12
14	Attachments	17
	Map 1 Area covered by this plan	18
	Map 2 Camping Areas.	19
	Plan 1 Outline Development Plan for Lot 701	20

## 1. Land Covered by this plan:

This plan of management applies to the contiguous parcels of land that are commonly referred to as Bingara River Frontage within Town Limits and includes land made available for camping and Cunningham's park. The whole of the area is covered by this plan.

The lands are Crown Reserves under the provisions of the Crown Lands Act 1989 with the care, control, use and management vested in the Gwydir Shire Council.

The land covered by this plan of management is illustrated on map 1 attached to and forming part of this plan.

## 2. Category and classification of land:

The land is Crown Land for which the Council is the trustee. It is a reserve for public recreation and access. It is <u>not</u> community/operational land classified under Part 2 of the Local Government Act 1993.

## 3. Owner of the land:

The land is Crown land vested in the Gwydir Shire Council as Trust Manager. The reserve numbers are R1001371 and R1014368 which covers these parcels of land.

## 4. Description and Location of the land:

The subject land is located within the township of Bingara and is bisected by the Gwydir River. On the north side of the river the land comprises of Lot 7021 DP94078, 7018 DP 1059678, Lot 7019 DP1059678, 7017 DP1059678 While on the southern side of the river it comprises of Lot &040 DP94079, Lot 7040 DP1016557 Lot 701 DP96133, Lot 7026 DP1019618 Lot 7027 DP1019618 & Lot 189 DP754819 and Cunningham's Park. SEE MAP 1

The subject land is bisected by the Gwydir River and is commonly known as "Bingara River Frontage".

The land areas have a number of unformed/unsealed roadways that generally traverse in a westerly and easterly direction across the parcels of land in question following the alignment of the Gwydir River.

The unformed/unsealed roads are considered to be 'dry weather roads' only and form part of the established Scenic River Drives as per attachment.

These unformed roads provide access to a number of river locations that are often used by fishermen, swimmers, joggers, cyclist, local campers and walkers etc. With the exception of Cunningham's Park the area does not provide toilets facilities or barbeque/picnic areas located around the track, between the unformed roadways and the river.

Much of the area is covered by natural vegetation, mainly native grasses and river gums.

The northern portion of the reserve is much larger in area than the other sections. It has an access road veering off the bend section to the south of White Street. Access can also be gained from the end of Salter Street, both accesses head towards the river then run parallel forming a part of the Scenic River Drives. These roads are unformed/unsealed, dry weather roads.

The location of the flood levels and the reserves are show on the attached maps which form part of this plan.

## 5. Management of the land:

The land is managed according to the objectives and methods set out below:-

## **Management Issues**:

- Interface conflicts with pedestrian and vehicular traffic on the Scenic River Drives/tracks given its used by cyclists, pedestrians, joggers, family groups, people exercising, horse riding or walking dogs, etc. The road forms part of the scenic river tracks
- Conflict between dogs and other users of the reserve including cyclists, pedestrians, joggers, horses and swimmers
- Management of camping to ensure the compliance with regulations relating to littering, waste disposal, duration of stay, location of camp, etc
- Ensuring the safety of users including swimmers, fishermen etc. Issues including the dangers of swimming unsupervised, collisions with boats and contact with submerged objects
- Potential for damage and/or injury from falling branches and trees, particularly if camps are located under gum trees
- Managing the spread of introduced plant life and encouraging and preserving native vegetation in the areas identified for this to happen

- Management of travelling stock
- Maintenance and enhancement of suitable public amenities
- Control of the use of the roads by irresponsible drivers, particularly when the roads are wet
- Unregistered/unauthorised vehicle usage

## **Objectives and Performance Targets:**

- To encourage, promote and facilitate the use of the land for recreational pursuits
- To manage the land in an affordable, practical and environmentally responsible manner
- To improve the land in such a way as to promote and facilitate its use as passive recreational area for residents and visitors
- To promote, encourage and provide for the use of the land, and to provide facilities on the land, to meet the current and future needs of the community and of the wider public:
  - a) in relation to public recreation and the physical, cultural, social and intellectual welfare or development of individual members of the public, and
  - b) in relation to purposes for which a lease, licence or other estate may be granted in respect of the land (other than the provision of public utilities and works associated with or ancillary to public utilities)
- To conserve the scenic and environmental qualities of the land and to minimise environmental damage to the river and its foreshores
- To make Gwydir Shire an attractive and desirable place to live and visit
- To assist in maintaining and improving the health, lifestyle and well-being of the Gwydir community
- To enhance the amenity and lifestyle of the community through the provision of quality infrastructure and services
- To facilitate the development and expansion of infrastructure and services essential for a successful tourism sector

- To provide for passive recreational activities or pastimes and for the casual playing of games
- To ensure that Cunningham Park is maintained as an attractive and accessible park with barbeque facilities available to the community and visitors
- To provide recreational space for social and family gatherings and space for children to play
- To maintain playground equipment in a safe working condition and in compliance with appropriate standards
- To maintain toilet facilities in the surrounding parks in an acceptable condition
- To improve, enhance and expand public facilities as the resources become available

## Means of achievement of objectives:

- Provide facilities as resources become available that encourage regular use of the area by residents and visitors
- Investigate and implement appropriate means of separating pedestrian and vehicular traffic and providing traffic calming devices
- Review and rationalise vehicular access to, and routes through, the areas
- Provide designated walking tracks
- Provide adequate public facilities
- Develop programs as resources become available to develop projects for the removal of introduced plant life and planting new native vegetation where practicable
- Actively seek funding support from local Organisations, State and Federal grants to augment the quality and scope of public facilities on the land
- Reduce litter through provision of adequate waste receptacles, appropriate siting and/or signage as required
- Maintaining the Reserve in a clean and tidy condition such that community use and participation is encouraged

- Regularly inspect grounds and facilities by staff and/or volunteer committees
- Provide adequate warning of potential safety risks in the area
- Respond promptly following notification of identified hazards
- Collate data and promote and undertake appropriate preservation procedures
- Litter to be managed and collected in an acceptable manner
- Conduct regular safety audit of the area
- Display user restriction signage

## **Manner of assessment of performance:**

- Assess usage of the reserve on a regular basis
- Survey users of the reserve
- Maintain a record of complaints received by Council relating to the use of or condition of the land or its facilities/services
- Periodical assessment of actual maintenance works and condition of facilities by comparison with adopted works programs and minimum standards identified elsewhere in this plan of management
- Ensure that the children's playground equipment provided in Cunningham Park is kept in a safe condition and in compliance with Australian Standards (AS) through regular safety inspections
- Ensuring that Cunningham Park is watered, mown and maintained to an acceptable standard having regard to its status, prominent position close to the Reserves
- No successful public claims against the Council on the basis that it has not acted reasonably in the mitigation of safety risks
- Litter will be collected from the area on a regular basis having regard to the demand and seasonal fluctuations in its usage. The standard of the service will be assessed periodically and any complaints scrutinised

## 6. Condition of the land and adoption of the plan:

There are two distinct sections of the reserves covered by the management plan, namely,

- a) Reserve number R1001371 (part use)
- b) Reserve number R1014368

## 7. Proposed Future use of the land:

Council intends to progressively develop the land as a tourism and recreational precinct by providing facilities such as parking areas, roads, more walking tracks, barbeques, shelters, public toilets, signage, etc, designed to encourage increased use of the area. The first stages of this development will occur on the southern bank of the Gwydir River between Maitland Street and Halls Creek (Lot 701 – see attached proposed development plan).

The future development may include the provision of electricity to the area to allow the installation of electrical barbeques.

This plan of management permits the further development of the reserves in accordance with the general outline above and authorises other similar developments in keeping with the provision of public facilities in accord with the objectives of the plan. Where appropriate and required by regulation, a development application is to be lodged with and approved by Gwydir Shire Council prior to any significant development taking place.

## 8. Leases, licences and other estates:

It is not Council's intention to consider granting long-term leases, licences and other estates over the land.

Council may from time to time grant a short-term, casual lease or licence for an individual or organisation in connection with part of the land covered by this management plan. Such a lease or licence will generally be limited to not-for-profit local Shire organisations in conjunction with the conduct of community events on or adjacent to the land.

Council may consider the granting of a lease or licence for business purposes to other than a not-for-profit organisation where it is considered such to be of benefit to the other users of the reserve. Depending on the scope and extent of any proposed business purpose, any such leases, licences and other estates granted will generally only be granted after a tender process in accordance with the Local Government Act 1993.

Licences may be granted where intermittent or short-term occupation or control of parts of an area is proposed. A number of licences can apply to the same site at the same time, provided that there is no conflict of interest. Licences can be granted for:

- Advertising
- Entertainment
- Exhibitions
- Markets
- Meetings
- Shows
- Sale of food, drinks and other acceptable goods
- Any other use that is considered acceptable to Council

## 9. Approvals for activities on the land:

A person may carry out an activity specified in the following list only with the prior approval of the council, except insofar as the Local Government Act, the Regulations or a local policy adopted under Part 3 allows the activity to be carried out without that approval.

- a) Engage in a trade or business
- b) Direct or procure a theatrical, musical or other entertainment for the public
- c) Construct a temporary enclosure for the purpose of entertainment
- d) Play a musical instrument or sing for a fee or reward
- e) Set up, operate or use a loudspeaker or sound amplifying device
- f) Deliver a public address or hold a religious service or public meeting

## **Lighting of Fires:**

The lighting of fires is permitted in the Reserve but is governed by any fire restrictions in force at the time.

## **Speed Restriction:**

The speed of vehicles travelling on the unformed roads within the reserve is limited to a maximum speed of 40kph.

## **Control of Dogs:**

The owners of dogs are to observe the provisions of the Companion Animals Act 1987 relating to the control of dogs in a public place. The following regulations apply to dogs within the reserve, are in accordance with the Companion Animals Act and are aimed to minimise inconvenience and danger to other users of the reserve:

- Dogs are to be maintained on an adequate chain, cord or leash and under the control of a competent person whilst within all the areas of the reserve
- Dogs may be exercised leash free in the western end section of the Reserve 1001371 but are still required to be kept under the control of a competent person
- All swimming areas at the Reserves are to be a dog-free zone
- Persons camping on the Reserve are required to keep dogs enclosed or on a chain at night and at other times when not under the direct control of a competent person

To comply with the provisions of the Companion Animals Act, a person must be of the age of sixteen years or over to be deemed to be a competent person

## 10. Camping:

Camping is permitted at designated locations on the land covered by this plan and covered by signs located at the entry of the designated areas. The designated areas (Green for General Camping and Yellow for Event Camping Only) are shown on MAP 2 Riverside Camping attached.

Camping is permitted in the designated Green area without seeking the approval of the Council subject to the camping not exceeding seven (7) days duration.

Camping is permitted only in the area designated for the purpose, with such area to be delineated by appropriate sign-posting.

The Council reserves the right to charge a suitable fee for camping at these locations, which will form part of the Council's adopted Annual Fees and Charges is applied.

The area is considered to have the classification of a Primitive Camping Ground Approval under the Local Government Act 1993.

Council will continue to provide the necessary resources to maintain the area.

## 11. No Camping:

Camping is only permitted in designated areas. See Map 2.

## 12. Maintenance Standards:

The reserve shall be inspected weekly to ensure that it is maintained in an acceptable condition and that there are no obvious risk hazards.

Signage shall be inspected fortnightly during the swimming seasons and monthly throughout the remainder of the year.

Adequate garbage bins are to be supplied and maintained, and the dumping of household rubbish is prohibited. Garbage bins will be emptied at least weekly.

Council will carry out maintenance works in accordance with Council's Safety and Risk Management programs.

Appropriate signage will be erected and maintained to provide adequate warning of potential safety risks in the area. Such notices may inform the general public of appropriate use and behaviour, in particular information concerning acceptable access, littering, dogs, uses and cautions. Advice may also be given as to fines that may be levied as a result of failure to comply with the relevant notices.

Internal roads will be maintained to an acceptable standard; however, the usage of these internal roads will be discouraged in periods of wet weather.

Depending on the availability of resources, Council shall endeavour to keep the area free of noxious weeds and encourage the regrowth of native plants in bushland areas.

Natural bush areas will normally be left without any programmed maintenance. The extent of the management and preservation of riverbank vegetation and riparian corridors is restricted by the availability of resources, volunteers and donated services.

Adequate garbage bins will be supplied and emptied at least weekly and more often when there usage justifies such action.

Community groups and Clubs are to be encouraged to take on improvements of

the area as projects.

## 13. Issues Specific to Cunningham Park:



## **CUNNINGHAM PARK**

Location: Corner of Keera Road & East Street Bingara

GPS Reading: 29. 86415° S

150. 57577° E

## **Cunningham Park:**

Cunningham Park is well sited, being just off the Main Road 63 and taking advantage of the existing natural feature of Halls Creek.

The park is naturally shaded by large established trees and is not only equipped with playground equipment but also complemented with a number of table and chair picnic settings as well as an electric barbeque.

A public toilet block is also situated in one corner of the park, sited well away from the main playground area.

A generous off street parking area, also shaded by large trees, not only caters for local parking needs but also invites tourists to stop here for a comfort stop.

Within this area is a district guide map, the parking area is segregated from the park by a Post & Rail barrier.

Cunningham Park is ideally suited to family outings, barbeques and picnics as well as a healthy play space for children. A large open area at one end of the park runs between the boundary of the Bingara Swimming Complex and Hall's Creek. This area affords plenty of space for free play i.e. football or cricket or just running around.

Sited in the centre of the park is an old traction engine, this was donated to Council and sited in the park in 1972. The traction engine was fenced off from the public due to public liability.

This park is very popular with locals and just as popular with tourists as a rest stop.



## **Playground Equipment:**

- 1 x Modular play system
- 1 x spring mounted See Saw
- 1 x Shot and Toss (Basket ball)

Softfall provided under the modular play system at this time is sand loose fill. No softfall is provided under the See Saw.



Spring based See Saw



Modular Play System

## **Grounds and Gardens:**

The grounds of Cunningham Park are mainly lawn areas and are well maintained and regularly mown. All of the trees in the park are well established, providing excellent natural shaded areas. The picnic settings that have been provided in this area have been sited to take advantage of the natural shade from the trees.

There are no flower or shrub gardens provided in this park and apart from the back drop of Halls Creek and the bridge over Halls Creek the park does seem to lack aesthetically.

## Pathways and Access:

Cunningham Park has only one footpath, which is a continuation of the public footpath provided for pedestrian traffic in Keera Road. This pathway allows easy access to the public toilet block and just into the park terminating at a picnic setting. There is a proposal to extend this footpath to join up and allow access to the pathway on the bridge that is provided for pedestrians on Halls Creek Bridge. This is also being designed to cater for the disabled, wide enough for wheel chair access

## Fencing:

This park has one fence, which divides the playground area from Halls Creek. The fence has recently been replaced and is constructed of steel posts ring-lock and wire to stop access to the creek.



## Issues:

## **Playground Equipment:**

The modular play system was installed in May 2000, it is a Mega Toy System P354-859 model, along with a Mega Toy Toss N Score. This play system complies with the relevant standards for play equipment AS/NZ 4685 1- 6, however;

- 1. The play equipment has been sited in the direct sun for most of the day
- The soft fall material supplied under the equipment is sand and to comply with relevant standards should be aerated and raked on a weekly basis. This is a labour intensified job that is not cost efficient.
- 3. The traction engine sited in the park was fenced off, using cyclone mesh salvaged from another job. This looks unsightly and detracts from the natural beauty of the surroundings. There is also the problem of weeds growing within the fenced off area.

## **Grounds and Gardens:**

The grounds are in a well maintained state and are mown regularly. The old logs that separated the car parking area from the park itself have recently been replaced with post and rail structures which now completely prevent unauthorised vehicle access.

## **Pathways and Access:**

There are some trip hazards in the concrete path due to tree root damage.

## Fencing:

The fencing along the creek bank was replaced 2009 and is in good order with no problems at this stage.

## **Rectification:**

## **Playground Equipment:**

- The playground equipment does not require any rectification at the time of inspection, however being sited in the full sun requires the addition of a shade canopy to cover the immediate play equipment.
- 2. The softfall provided is sand loose fill and is going to be costly to sustain. It should be replaced with wet pour rubber soft fall material in the future when funds permit.
- 3. The children's playground equipment in Cunningham Park shall be inspected regularly and maintained so as to comply with Australian Standards (AS).

## **Grounds and Gardens:**

The grounds are in good order and the new fencing and vehicle barrier have resolved previous issues.

## Pathways and Access:

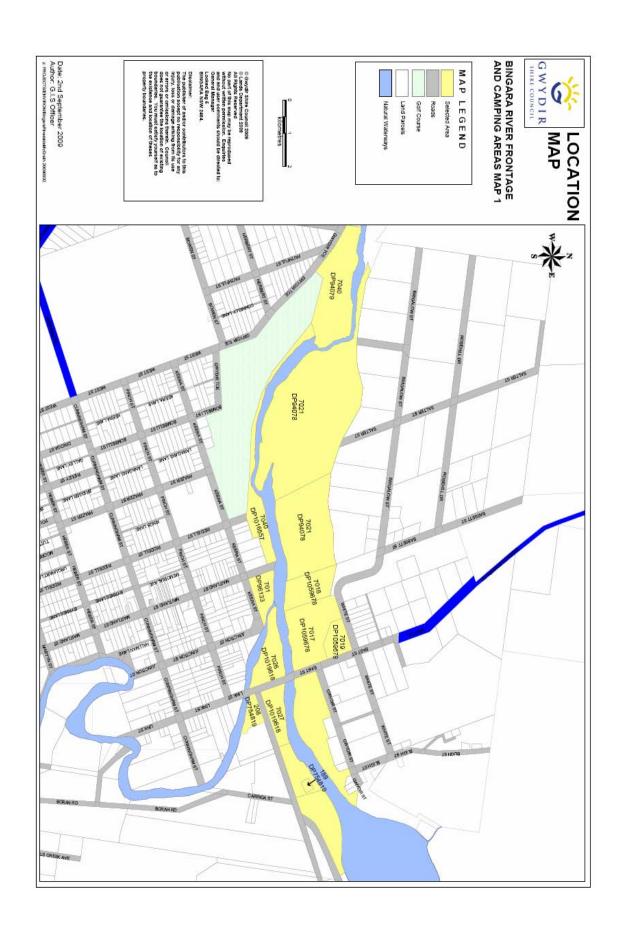
The public footpath across the front of the park in Keera Road Needs replacing due to tree root damage and trip hazards. This problem could be addressed when the footpath is upgraded to meet up with the proposed disabled access to the bridge over Halls Creek.

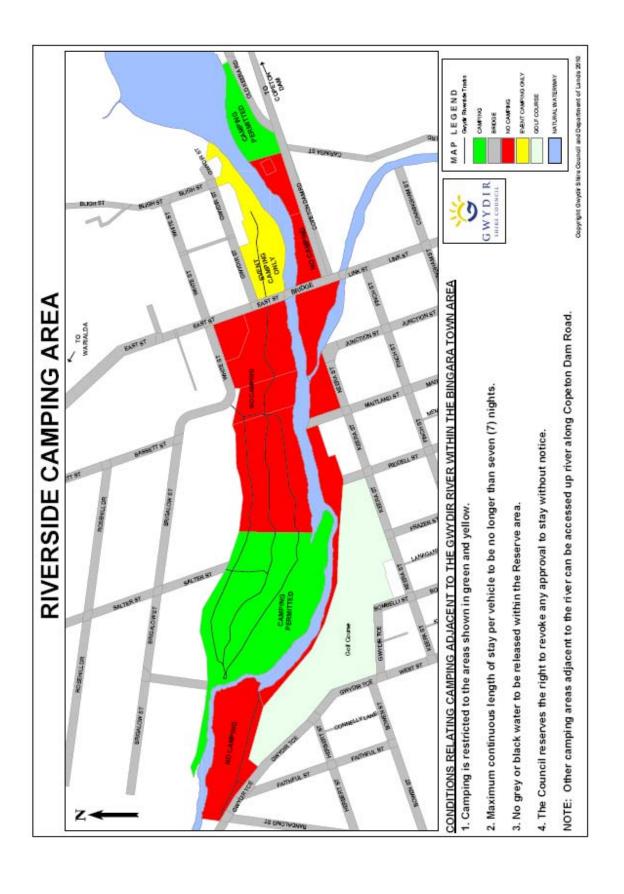


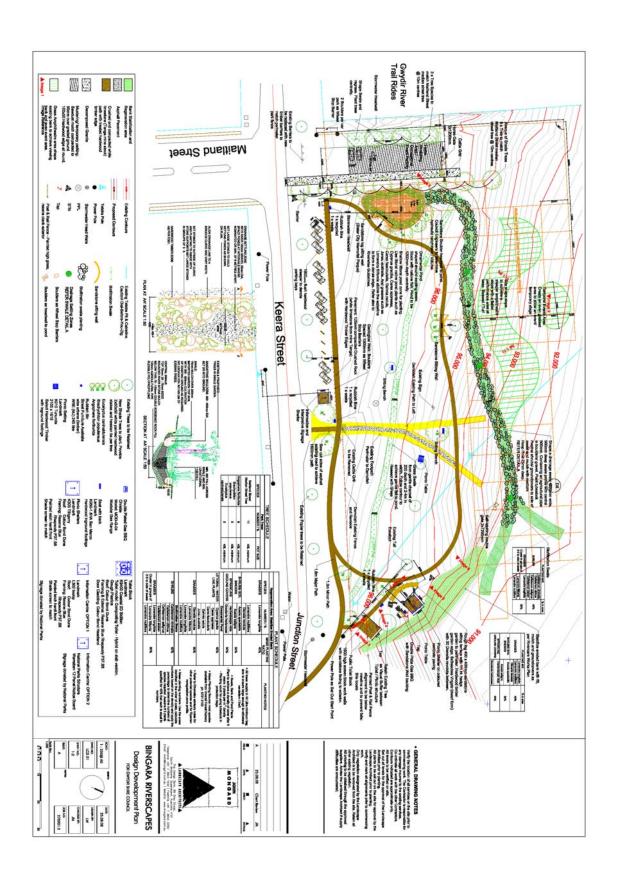
The fence in Cunningham Park is in good order and at the time of inspection it did not require any work or rectification.

## 14. Attachments:

Map 1 Area covered by this plan Map 2 Camping Areas. Plan 1 Outline Development Plan for Lot 701







## BACKGROUND REPORTS

## REPORT INFORMATION

Meeting Type:	Ordinary Meeting
Meeting Date:	24 June 2010
Special Meeting:	No
Late Meeting:	No
Confidential Report:	No
Included:	Yes
Report Type:	General Business
Agenda Section:	Officers Reports
File Name:	CM240610GB_3.doc
Directory:	G:\InfoCouncil\Documents\CM\Reports
Subject:	Bingara River Frontage & Camping (Bingara Town limits)
File Number:	
Item Number:	GB1/10
Author:	Max Eastcott - General Manager
Keywords:	Bingara River Frontage & Camping (Bingara Town limits)
Comments:	
Creation Date:	22/10/2010 12:05:00 PM
Revision Number:	2
Last Saved On:	22/10/2010 12:05:00 PM
Last Saved By:	gm
Last Printed On:	9/06/2010 6:27:00 PM
Number of Pages:	5
Number of Words:	1459
Number of Characters:	7241
Deferred/Referred:	0
Attachment Count:	5

## Item 1 Bingara River Frontage & Camping (Bingara Town limits)

**FILE REFERENCE** 

AUTHOR General Manager

**DATE** 9/06/2010

## STAFF DISCLOSURE OF INTEREST NIL

## IN BRIEF/SUMMARY RECOMMENDATION

In March 2009 the Council resolved to allow limited camping within the defined town area of Bingara and to review the situation following 12 months of operation.

This report reviews the situation but makes no recommendation.

TABLED ITEMS

Nil

## **BACKGROUND**

This matter became an issue following the CMCA Rally held at the Bingara Showground in 2008. The foreshore area north of the river was made available for campers leading up to and immediately following the Rally.

When the issue was raised as one of concern by some residents the Council addressed the issue at its February 2009 Council Meeting – see attachment 1.

The resolution from the February Council Meeting was the subject of a Rescission Motion and the background is outlined in attachments 2 and 3.

## **COMMENT**

There was a significant level of interest expressed by various members of the community regarding the issue of camping within the Bingara town boundary and it developed into a controversial matter. Attachment 5 outlines a brief history of camping within the town area noting that the area in question was, at that stage, largely administered by the then Northern Slopes Rural Lands Protection Board (NSRLPB). The Council is now the Trustee of this area.

During the consideration of this matter the Council received a petition containing 506 signatures that stated:

We, the undersigned, are dismayed at Council's decision to allow Motorhome and caravan camping on the north bank of the Gwydir River between Campbell Bridge and Riddell St. We ask you to overturn this decision at the March meeting of Council, returning to the camping restrictions that exist prior to the Motorhome rally in October 2008.

This was in addition to the 26 written submissions that the Council received. These submissions are outlined in attachment 1.

All 506 petitioners were recently sent a letter from the Council and asked if they wanted to express any comments about this issue. 16 envelops were returned as undeliverable. In particular the petitioners were asked to outline any issues that they would like covered within the review. This report was written on 10th June 2010 and the petitioners were given until 15<sup>th</sup> June 2010 to respond. 12 responses have been received to date. In summary the issues raised to date are:

Issue	Number	Comment
Simply reaffirmed their opposition to camping in the town area	9	
The campers should use the existing Caravan Park in Bingara	5	The Campervans and Mobilehomes are self contained largely and do not seem to use formal Caravan Parks.
Further limit areas available for camping within the town area.	2	This will further reduce the visual impact which a concern to some residents.
Believe that the campers have only limited economic value to the town	6	The economic return is based upon the average spending patterns of day and overnight tourists issued by Tourism NSW. See business survey below.
Camping has resulted in rubbish being left behind and other environmental damage. Loss of views	6	The potential for environmental damage is more of a problem on the outskirts of town towards Copeton Dam rather than within the town area. The intrusion on the vista of the river is in the 'eye of the beholder'.
Cost of administering the control of camping is paid by the ratepayer. It shouldn't be free camping	8	Legitimate point.

21of the businesses in Bingara were surveyed on  $9^{\rm th}$  June 2010 and asked two questions:

Question	Yes	No	No opinion
Do you agree with how the camping issue has been carried out over the last 12 months in line with the attached map?	20	0	1
If it was resolved to ban camping within the town boundary, do you think this would affect your business in any way?	10	0	2

Free camping is available at the moment within the town boundary, with some restrictions, and along the Gwydir River. In summary the following river access areas are available for camping outside the Bingara town boundary:

- Pump station access road provides access to approximately 500m of river suitable for camping (Max Number of campsites available – 6)
- Old Keera Road access provides access to approximately 1km of river frontage. This is the area of the old gravel quarry. (Max Number of campsites available – 12)
- Doctors access provides access to 1km of river and is linked to old road that comes out just before "Sunny Side" (Max Number of campsites available – 12)
- 2<sup>nd</sup> access Road pass the Doctors provides access to same area as the road above and is also linked to the old road that comes out just before "Sunny Side". There is a lot of high banks in this area and not suitable for camping.
- o The five mile beach is by far the most popular spot. (Max Number of individual campsites available − 20)
- Rocky Rapid is the next access road which provides access for 1 1.5km of river. (Max Number of campsites available – 12)
- Honeymoon Island is next and is linked to the previous access road. (Max Number of campsites available – 4)
- o Borah crossing. (Max Number of campsites available − 2)
- Eastern side of Campbell's Bridge (Max Number of campsites available 6)
   Total campsites available: 72

Over the 12 month period to end March 2010 at least 625 Campervans and/or Caravans availed themselves of the opportunity to camp for free along the Gwydir foreshore. Approximately 156 of these were within the town boundary. The numbers ranged from a peak of around 12 over the Easter Weekend to the usual 2 to a maximum of 6 on a normal weekend.

Generally speaking the staff advise that the problems associated with potential environmental damage are more acute in the remote locations away from the town boundary.

There have been several examples of campers either not reading or ignoring the 'no camping' signage within the town boundary area but this has been rare. Once approached the campers have relocated without incident but, of course, if it happens when Council staff are not available such as weekends they are not approached to move on.

The administration of the camping right along the river foreshore is an additional administrative burden but manageable although it has a relatively low priority for the Shire Ranger if other more urgent tasks require attention.

Over the last 12 months Council's outdoor staff have carried out a river inspection run once a fortnight during the summer and once every three weeks during the cooler months. On most occasions they would collect about 2 garbage bags full of rubbish (maximum collected was 6 bags). The cost of this inspection run is around \$100/ run or \$2000 per year. It appears that most of the campers take their rubbish with them.

The issue of allowing, albeit restricted camping, in the town boundary has been the informal policy position of the former Bingara Shire Council and now the Gwydir Shire Council for many years – see attachment 5.

The issue became a problem due to the promotion of the availability of camping.

If the Council moves to a blanket rule of 'no camping' within the town boundary how do you continue to allow the 'local' Shire resident who has camped along the river within the town boundary for many years? The Council could licence certain events such as the EasterFish but this will not address the individual 'local' camper problem.

## CONCLUSION

There is no staff recommendation regarding this matter.

The Council has several options available:

- 1. Introduce a blanket 'No Camping' restriction within Bingara town area;
- 2. Continue to allow camping as was allowed during the 12 month trial; or
- Allow camping to continue with the boundaries for the allowable camping areas to be either reduced or expanded.

## **CONSULTATION**

All the previous residents who indicated a position on this matter were contacted and their comments sought.

## STATUTORY ENVIRONMENT

Recently the Department of Lands has issued a directive that any camping located on Crown Land must have the appropriate approvals in place. This means that if options 1 or 2 above are adopted the appropriate approval will be applied for.

The Council also will need to adopt the attached Management Plan that reflects the position adopted with regard to camping.

## FINANCIAL IMPLICATIONS

The current and draft budget contains sufficient funds to administer the supervision to the same level as exists at present.

## **OFFICER RECOMMENDATION**

## For Council's Determination

## **ATTACHMENTS**

<u>AT-1</u>	Report to Council February 2009	8 Pages
<b>AT-2</b>	Rescission Motion	1 Page
<b>AT-3</b>	Extract from Minutes - Rescission Motion	15 Pages
AT-4	Memo to Cr Rose - History of Camping	2 Pages

## Original Draft Plan of Management not attached

Gwydir Shire Council

Item 4 Riverside Camping - Within Bingara Town Area

**FILE REFERENCE** 

AUTHOR Environment and Social Services

Director

DATE 16 February 2009

STAFF DISCLOSURE OF INTEREST Nil

## IN BRIEF/ SUMMARY RECOMMENDATION

In November 2008 Council resolved to have the issue of camping by motor homes and caravans along the northern side of the Gwydir River in Bingara placed in the public arena for comment.

A total of 26 Submissions were received. 5 submissions were in favour of the proposal while the remaining 21 were against the proposal.

This report recommends against allowing the proposed camping.

TABLED ITEMS Nil

## **BACKGROUND**

Council allowed camping along the river's edge within the town limits and elsewhere during, before and immediately after the October 2008 CMCA Rally. This was mainly to cater for the large number of motor homes that arrived before, and stayed on after the rally.

The camping was allowed to continue until Friday the 21<sup>st</sup> October. This was made clear to the organisers of the rally and conveyed to participants attending the rally. On the due day most, if not all of the motor homes packed up and moved out.

However, by this time other passing motor homes, caravans and other campers had witnessed the camping in this area and moved onto the vacant site. This is understandable, given that camping was clearly allowed in the area for the weeks before and the lack of signage excluding camping in these areas.

The question is, having created the issue what does Council now want to do about the camping along the river now?

Council had received complaints in regard to the continuing camping by Motor homes and Caravans along this stretch of river and these complaints had also been highlighted in the local newspaper.

As a result of a report put to Council in November 2008 it was resolved to restrict camping to the sections of river bank East of the bridge and West of a line level with Riddell Street. In the meantime camping was to be allowed to

Gwydir Shire Council

continue over the Christmas period in these areas and a Map was produced to explain the allowable camping areas.

This map was also reproduced in the Bingara Advocate with submissions requested from the public and was also made available at the Council Office (see attached).

A large portion of the land in question is under the control of the Gwydir Shire Council being Reserve No 1001371 for Public Recreation and Environmental Protection. While the land directly across from Maitland Street is Reserve No 40697 being Travelling Stock Route (see attached map).

This does not excuse council from responsibility as it has been Council that has encouraged the camping while the NSRLPB has previously alerted Council to issues of camping on stock routes. Indeed this is the reason Council has sought to gain control over the route along the river to the east of Bingara. Council currently has a permit from The NSRLPB for this purpose in the interim while the land transfer is being progressed by the Lands Department.

Following the public exhibition of the camping proposal, 26 submissions were received. Of these submissions 5 were in favour of the proposed camping (not all favoured the proposal as proposed), while the remainder (21) were against it. In some cases however some submissions also provided some thoughts should council approve the camping proposal anyway (all submissions have been attached for Council's information).

A table comprising of the main points of each submission is included in the Consultation Section of this report.

## COMMENT

Council is already in the process of obtaining control over the Stock Route to the east of Bingara for camping.

It would appear as though Council has several options in regard to the land within the town boundaries:

- 1 Do nothing (this may mean the NSRLPB will need to take action to protect themselves against an issue not of there making);
- Exclude camping (install no camping signs and give current campers notice to vacate the site by a given date); or
- 3 Allow camping with or without conditions in areas outside the Reserve No 40697 being TSR or alternately seeking transfer of this land to Councils control.

If Council approves camping with conditions along this stretch of the river it will need to deal with enforcement and compliance issues as well as any additional costs that may arise from the need to remove rubbish etc as time goes by.

Gwydir Shire Council

Since the Christmas break and certainly recently the area has received little utilisation from campers as opposed to the area east of the township which has had a very high usage. This would suggest that camping within the town limits is not as desirable as previously thought.

## CONCLUSION

In light of the substantial public opposition expressed in the submissions received to the proposal it would appear as though camping along the river within the town boundaries is not supported by the Bingara community.

Should Council approve of the camping then it would be appropriate for Council to give some direction as to how camping is to be controlled within the town boundaries.

## CONSULTATION

Proposal published in Bingara Advocate.

From	For	Against	Comment
Ray Barton	Yes	yes	Agreed with signs but no camping if it becomes a problem
H & K Taylor		yes	
Noelene Özols		yes	Folds, friction, monitoring, self contained, charge, area restrictions, sacrifice public assets
Paul & Ros Moulton		yes	No free camping, caravan park used better, permitted camping for special events, area upstream being degraded due to lack of facilities.
Jeanette McGowan		yes	Keep at 4 mile or caravan park
Fay Cains		yes	Reasonably priced caravan park, increased policing requirements, restrict access by locals, detracts from natural beauty, sufficient area outside town, profitability of caravan parks, lost revenue across shire.
Juliet Munro		yes	Day-trippers swimmers and picnics only, will spoil natural beauty and serenity, white elephant if show grounds and caravan park not used, areas upstream for use, detract and spoil Bingara's special foreshore,
Hugh Munro		yes	Money spent on show grounds and caravan park provide adequate facilities for campervans without spoiling river, cost of administration.
Irene Wynne		yes	Good caravan park, plenty of free camping all along the river, east of bridge popular spot for fishing club and individuals
Brenda Daniels	Yes		West of Riddell street only, need to plant shade trees, east of bridge for locals, there are other campsites further upstream. Oppose camping between bridge and Riddell Street (north of river?) because of the beauty and peaceful atmosphere, need to restrict numbers so not to dominate landscape.
Alistair Lemin		yes	Restrict campers to outside town, might

## Gwydir Shire Council

		make the park and pool more viable
		with an on-site caretaker/manager
John & Jill Herring	yes	Area held in high regard by community, campers will look untidy gear and
		washing, many other lovely spots to camp, always option of the caravan
		park 50m away from river, council
		expenses and maintenance.
Lyn Venables	yes	Moved to Bingara because of peaceful and scenic surroundings, already pick
		up rubbish, Bingara needs paying
		tourists, no "big shops" in Bingara
		mainly bakery otherwise bring supplies
		or go to Inverell, potential for people to try to stay permanently,
		Problem to get them to leave, keep
		Water supply pristine as possible, can
		do without the toilet paper and human waste, well kept caravan park needing
		support, perhaps one night free
		upstream from bridge then to the
		caravan park, River camping for motor
		homes and caravans with toilets only – no other, signs with rules, ranger must
		police, no grey water near river, bins for
		rubbish, must be paying tourists not
		expecting all for a pittance or free, motor homes and caravans along the
		riverbank make it look untidy and
		unsightly, Caravan park stayers have
		lovely memories of a pretty little town
		on a beautiful River who wants that changed.
Linda McDouall	yes	East of bridge on north side and along
	1	Copeton Dam road, concerns about
		different classes of campers, policing would be a nightmare eq number of
		nights, let it be as it was.
Jennifer Poole	yes	Motor homes crowded onto the
		foreshore are a complete eyesore, what a shame, don't overlook that your River
		is your greatest asset, how many towns
		are privileged enough to be endowed
		with this natural beauty. Please don't
		allow us to camp in town and visually pollute your wonderful river.
Dimity McMurtrie	yes	As before no camping in town except
	***	north side of river upstream of bridge,
		Bingara unique because of magnificent river and allowing some people to camp
		is destroying the beauty for many
		others, river is a visual tourist attraction
		but if it is allowed to become visually polluted the attraction is no longer
		there, yes tourists but the balancing act
		must be thoughtfully managed, why
		should locals sacrifice their river for the
		benefit of a few passing through, visitors can be provided with an
		alternative attractive area to camp.
Geoff Pankhurst	yes	No camping west of bridge end of story,
		campers will camp out on Keera Rd. council staff will have nothing better to
		do than police the line, campers east of
		the bridge as they have for years
Don & Jenny Capel		
	yes	We have a caravan park, Gwydir Shire
	yes	

Gwydir Shire Council

			rigs will be a headache and a cost, more than sufficient camps along the river outside the town boundary, suggesting that maintaining the status quo will somehow adversely affect the numbers coming to our town is a nonsense, the look of the rigs along the river is unsightly, suggestion of a shanty town which is a definite negative for visitors and residents allike, their presence so close to the river impinges on others enjoyment of the river, people feel they cannot use the land or water close to the campers, we get the feeling the campers feel they are entitled to a
Rick Hutton V20/20		yes	degree of space around their camp.  Council should not take a decision lightly, camping along the river within
			town boundaries seriously tarnishes attractive and unique image, more difficulties and costs associated with enforcing proposed conditions, could result in rubbish, grey and black water and visual pollution, financial losses at caravan park, opportunities for campers elsewhere on he river, views will be more important once riverscape is done, use of voucher system if proposal proceeds, 20 metre no go zone from rivers edge, clarification of condition #2, east of bridge exempt for special cocasions, significant benefit for Gwydir tourism from encouraging visitors with motor homes and caravans to come and stay a while, long term create a camping area to the east of town.
Susanne Hughes	yes		The greater percentage of my clients are from out of town, welcome visitors to our town for a trial period of one year to camp freely or maybe for a small fee. Suggest the area behind shops for
			overnight stays
Bob Kirk  Nancy MacInnes	yes	yes	The river belongs to us all, there has always been camping on the river so what has caused the current unrest about it, could it be that some of the criticism is coming from a feeling of envy, I saw many of the so called "spoil the view campers" and felt that if anything it made the view so much more enjoyable, self contained motorhomes having full toilet facilities could be allowed to camp anywhere on the Gwydir river for up to say four nights, unequipped vehicles should not be permitted because of the risk of pollution, some form of camping permit needs to be issued to all campers ensuring that they are aware of any restrictions that may be in force, ban camping and you set tourism back 20 years how very true, finally is this whole thing is a storm in a tea cup
ivancy macinnes		yes	Caravan park operated at a loss, why stay at the caravan park if camping is free on the banks of the river, the river is our main asset why destroy its scenic beauty for the sake of motorhome visitors, its our town we like it as it is,

Gwydir Shire Council

			resentment will be created between locals and campervanners, them and us between caravaners and campervanners, nightmare to police, there are plenty of places at the four mile, honeymoon and Peter Roses where they can stay, the council should provide toilets at the four mile on a user pays system not free! The councillors are elected to do the ratepayers will, the answer is no.
Geoff & Barbara Leech		yes	The excellent Riverside Caravan Park will always remain underrused and a loss maker if free camping and caravans are allowed within the town boundaries, there is ample clear space for a quiet freebie upstream, notices on length of stay, safe disposal of waste, and respect for any contamination of our water supply (sourced downstream) should be displayed. Total prohibition of camping/caravans and motor homes within the town boundary should be strongly enforced, the visual impact on what is a pristine scenic area is totally ruined by the presence of anything parked on the river bank as we saw prior to the motorhome rally and afterwards. Tourism is about attracting people to our area but no way do you change what attracts people here in the first place, the RV friendly sign followed by signage to our conveniently placed caravan park with good facilities should be encouragement enough to stay, any intrusion on the views north of the bridge constitutes visual pollution on a grand scale and is undesirable to the majority of Bingara residents.
Patricia Maxwell		yes	Detracts from beauty of river scene which attracted most of us to move here in the first place, cause erosion of river banks, most are good but irresponsible disposal of effluent in parks due to lack of knowledge of dump point or couldn't be bothered finding it, too far to drive to Tip so camper said would just leave rubbish there, the caravan park needs to make money, they can choose to stay at sunny side, it will be impossible to police numbers and length of stays, it will cause ill feeling between town people and campers, I sincerely hope this does not go ahead.
Steve Apthorp / Bingara Anglers	yes		Not to east of Bridge and, Should not apply to camping with tents/ locals

## STATUTORY ENVIRONMENT

Rural Lands Protection Act 1998 Protection of the Environment Operations Act 1997

## **POLICY IMPLICATIONS**

Gwydir Shire Council

Page 6

Gwydir Shire Council

Riverside Management Plan will be required. Enforcement Policy will be required.

## FINANCIAL IMPLICATIONS

The cost of maintaining and enforcing camping areas along the river.

STRATEGIC IMPLICATIONS

N/A

## OFFICER RECOMMENDATION

THAT Council closes the area to camping by all motor homes and Caravans.

FURTHER give notice to campers to vacate the site by a future date.

## **ATTACHMENTS**

AT-1 Map 1 Page

## MINUTE 1/09 COUNCIL RESOLUTION:

THAT self-contained (in-vehicle ablution facilities) camping be allowed on the Northern Side of the Gwydir River foreshore from the Campbell Bridge to Riddell Street for a maximum period of 7 days per vehicle.

FURTHER that all other areas on the Northern Side of the Gwydir River be kept open to camping for a trial period of 12 months.

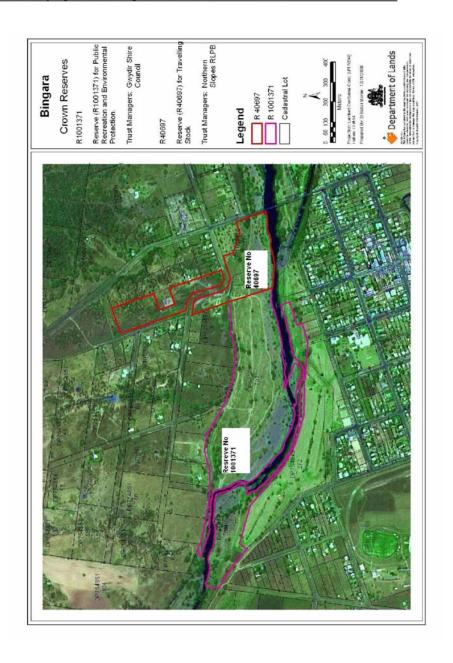
FURTHER that the Tourist Office co-ordinate the collection of the relevant statistics and that the results be reported upon to Council following the conclusion of the trial period.

(Moved Cr Rose, seconded Cr Nichols)

Gwydir Shire Council

Page 7

Ordinary Meeting - 26 February 2009 Riverside Camping - Within Bingara Town Area Attachment 1 Map



Attachment 1 - Map

Page 8

Ordinary Meeting - 26 March 2009

Gwydir Shire Council

Item 1 Rescission Motion

**FILE REFERENCE** 

AUTHOR General Manager

**DATE** 19/03/2009

Note by General Manager:

If this rescission motion is put and carried the matter (see attached prior report) is open to further debate and a new resolution.

If the rescission motion is lost the matter cannot be revisited for a further three months.

## Crs. Caskey, Doering and Pankhurst to move:

That resolution number 18/09 from the Ordinary Meeting held 26th February 2009, as printed below;

THAT self-contained (in-vehicle ablution facilities) camping be allowed on the Northern Side of the Gwydir River foreshore from the Campbell Bridge to Riddell Street for a maximum period of 7 days per vehicle.

FURTHER that all other areas on the Northern Side of the Gwydir River be kept open to camping for a trial period of 12 months.

FURTHER that the Tourist Office co-ordinate the collection of the relevant statistics and that the results be reported upon to Council following the conclusion of the trial period.

be rescinded.

AT-1 Report to February Council Meeting 7 Pages

AT-2 Plan 1 Page

Gwydir Shire Council

Item 3 Rescission Motion

**FILE REFERENCE** 

AUTHOR General Manager

**DATE** 19/03/2009

Note by General Manager:

If this rescission motion is put and carried the matter (see attached prior report) is open to further debate and a new resolution.

If the rescission motion is lost the matter cannot be revisited for a further three months.

Crs. Caskey, Doering and Pankhurst to move:

That resolution number 18/09 from the Ordinary Meeting held 26th February 2009, as printed below;

THAT self-contained (in-vehicle ablution facilities) camping be allowed on the Northern Side of the Gwydir River foreshore from the Campbell Bridge to Riddell Street for a maximum period of 7 days per vehicle.

FURTHER that all other areas on the Northern Side of the Gwydir River be kept open to camping for a trial period of 12 months.

FURTHER that the Tourist Office co-ordinate the collection of the relevant statistics and that the results be reported upon to Council following the conclusion of the trial period.

be rescinded.

AT-1 Report to February Council Meeting 7 Pages
AT-2 Plan 1 Page

Councillor Egan declared a pecuniary interest in this item under the Local Government Act as an adjoining property owner and took no further part in debate or discussion having left the meeting.

Councillor Rose declared a non-pecuniary interest in this item under the Local Government Act as an adjoining property owner and advised that he considers the interest to be insignificant.

This is page number 11 of the minutes of the Ordinary Meeting held on Thursday 26th March 2009
Chairman

Gwydir Shire Council

#### **RESCISSION MOTION - LOST**

That resolution number 18/09 from the Ordinary Meeting held 26th February 2009, as printed below;

THAT self-contained (in-vehicle ablution facilities) camping be allowed on the Northern Side of the Gwydir River foreshore from the Campbell Bridge to Riddell Street for a maximum period of 7 days per vehicle.

FURTHER that all other areas on the Northern Side of the Gwydir River be kept open to camping for a trial period of 12 months.

FURTHER that the Tourist Office co-ordinate the collection of the relevant statistics and that the results be reported upon to Council following the conclusion of the trial period.

be rescinded.

Upon being put to the meeting, the motion was declared lost.

For the Motion were Councillors Caskey, Doering and Pankhurst Total (3).

Against the Motion were Councillors Rose, King, Nichols and Tremain Total (4).

COMMITTEE OF THE WHOLE COUNCIL RESOLUTION: MINUTE 50/09

THAT the Council resolve into Committee of the Whole to consider the issue of camping along the banks of the Gwydir River within the town limits of Bingara.

(Moved Cr Rose, seconded Cr Nichols)

### **COMMITTEE RECOMMENDATION:**

THAT camping is allowed on the Northern and Southern Sides of the Gwydir River within the Bingara Town Boundary area as shown in green on the attached plan dated 21<sup>st</sup> April 2009 for a trial period of 12 months.

FURTHER that camping is prohibited on the areas shown in Red on the attached plan dated 21<sup>st</sup> April 2009.

inis is page number 12 of the minutes of the Ordinary Meeting held on Thurst 26th March 2009	ay
Chairman	

This is near a sumber 10 of the principles of the Ordinary Marking hold on Thursday

Gwydir Shire Council

FURTHER that the Tourist Office co-ordinate the collection of the relevant statistics and that the results be reported upon to Council following the conclusion of the trial period.

(Moved Cr Rose, seconded Cr Nichols)

#### **RESOLVED**

THAT the Meeting sit as Open Council to deal with the recommendation of the Committee of the Whole.

(Moved Cr. King, seconded Cr. Nichols)

COUNCIL RESOLUTION: MINUTE 51/09

THAT the recommendation of the Committee, namely:

THAT camping is allowed on the Northern and Southern Sides of the Gwydir River within the Bingara Town Boundary area as shown in green on the attached plan dated 21<sup>st</sup> April 2009 for a trial period of 12 months.

FURTHER that camping is prohibited on the areas shown in Red on the attached plan dated 21<sup>st</sup> April 2009.

FURTHER that the Tourist Office co-ordinate the collection of the relevant statistics and that the results be reported upon to Council following the conclusion of the trial period.

is adopted.

(Moved Cr Rose, seconded Cr Nichols)

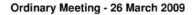
Upon being put to the meeting, the motion was declared carried.

For the Motion were Councillors Rose, King, Nichols and Tremain Total (4).

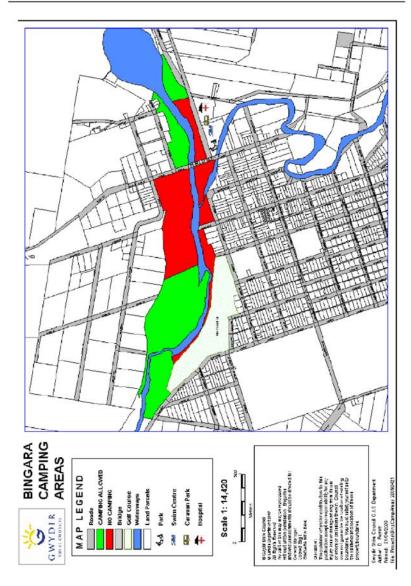
Against the Motion were Councillors Caskey, Doering and Pankhurst Total (3).

Prior to the debate on this item Mrs Ros Moulton presented a petition signed by 506 residents to the Mayor – typed copy attached.

This is page number 13 of the minutes of the Ordinary Meeting held on Thursday 26th March 2009
Chairman



Gwydir Shire Council



This is page number 14 of the minutes of the Ordinary Meeting held on Thursday 26th March 2009

Chairman .....

Attachment 1 Petition

### **Petition Motorhome and Caravan camping**

We, the undersigned, are dismayed at Council's decision to allow Motorhome and caravan camping on the north bank of the Gwydir River between Campbell Bridge and Riddell St. We ask you to overturn this decision at the March meeting of Council, returning to the camping restrictions that exist prior to the Motorhome rally in October 2008

Name	Address
Frances Young	'Orban' Bingara
Jennifer Capel	'The Oaks' Narrabri
Susan Hutton	1 Argoon Street, Bingara
Robyn Gasson	8 White Street, Bingara
Rosemary Anderson	5 Frazer Street, Bingara
Christine Allen	Bingara
Elisabeth Kakuoschke	6 Link Street, Bingara
Elisabeth Adams	'Windi' Bingara
Naomi Adams	'Windi' Bingara
Lisa Moore	Rosehill Drive, Bingara
Don Capel	'The Oaks' Rocky Creek
Dimity McMurtrie	Yarrandabbie
Annette Butler	'Glenayre', Bingara
Toinette Moodie	5 Hill Street, Bingara
Jenny Hawkins	30 Gwydir Terrace, Bingara
Anna Capel	Rocky Creek, Moree
Tracey Fullbrook	'The Ponds' Bingara
Lindy Cannington	'Glenall' Narrabri
Scott Mitchell	'Castletop' Narrabri
Bill Kirkby	'Glencoe' Narrabri
Raelene Barton	19 Byrnes Street, Bingara
T Bryant	130 Maitland Street, Bingara
J Kennedy	5 Link Street, Bingara
Jo Barton	49 Cunningham St, Bingara
Evelyn Reilly	38 Cunningham Street, Bingara
Michele Reading	1 Bligh Street, Bingara
Elisabeth Onus	12 Gwydir Terrace
Tonille Reading	14 Gwydir Terrace
Carly Lott	Mountain Home, Barraba
Paul Andrews	25 Ridley Street, Bingara
J Choice	2 Pound Street, Bingara
Kathryn Groth	Lindon, Narrabri
Jane Kidman	Middle Crossing
John Alliston	3/7 Ridley Street, Bingara
Narelle Watts	16 Hill Street, Bingara
Sarah Abra	Martyn Street, Bingara
C Whitfeld	Towarra, Bingara
B Marshall	Ostemeree, Bingara
Anthony King	67 Maitland Street, Bingara
A Carey	14 Link Street, Bingara
Noelene Ozols	21 Maitland Street, Bingara
Nicole Alley	4 Spring Street, Bingara

This is page number	15 of the minutes	of the Ordinary	Meeting held	on Thursday
26th March 2009				

Chairman	
----------	--

Joanne Coss	45 West Street, Bingara
Erik Ozols	21 Maitland Street, Bingara
Julie Cobcroft	2/7 West Street, Bingara
Tanya Lanagan	44 Cunningham Street, Bingara
Brenda Wilkins	32 Frazer Street, Bingara
Robin Coss	7 Byrnes Street, Bingara
Chris Johnson	39 Kurrajong Street, Tamworth
Ben Moloney	8 Kurrajong Street, Tamworth
	8 Cunningham Street, Tamworth
Paul Moloney	
Stuart Lanagan	Bingara 53 Cunningham Street, Bingara
Nancy Capel	
Braydon Logan	11 Maitland Street, Bingara
Paul Ryan	The Wilgas, Bingara
Marie Warren	The Wilgas, Bingara
Norm Dennison	17 Bowen Street, Bingara
K Dunston	88 Finch Street, Bingara
V Ali	1/34 Cunningham Street, Bingara
J Walton	9 Maitland Street, Bingara
Anthony Morehead	6 Ridley Street, Bingara
Ellie Skinner	Piker's End, Bingara
John Gasson	8 White Street, Bingara
Tania Brennan	140 Maitland Street, Bingara
Kevin Hansen	10 Riddell Street, Bingara
David Brennan	140 Maitland Street, Bingara
Wendy Wearne	Beaufort North, Bingara
Anne Farrow	12 Link Street, Bingara
Derek Farrow	12 Link Street, Bingara
Jeanette McGowan	Braemar, Bingara
Roy McGowan	Braemar, Bingara
Christine Young	6 Hill Street, Bingara
Geoff Leech	Corner Camp
Barbara Leech	Corner Camp, Bingara
Pam Wilson	28 Gwydir Terrace, Bingara
Lucy Bilsborough	52 Keera Street, Bingara
T Farrell	34 Cunningham Street, Bingara
Len Dewbury	12 Riddell Street, Bingara
Helen Otter	Torend, Bingara
John William	Old Bundarra Road, Inverell
Martin Turner	Riverside Caravan Park
James Coss	12 Hill Street, Bingara
Tamara Doyle	12 Hill Street, Bingara
Helen Anderson	3 Pond Street, Bingara
Win Hart	Barraba Road, Bingara
Lynda Cooper	Bombelli Street, Bingara
J A Anderson	Frazer Street, Bingara
J Pera	31/33-41 Victoria Avenue, Penshurst
	31/33-41 Victoria Avenue, Penshurst
P Pera	31/33-41 Victoria Avenue, Penshurst
J Mitchell	Moore Street, Bingara
J Wade	Moore Street, Bingara
J Baldock	Dunsovin, Bingara

This is page number 16 of the minutes of the Ordinary Meeting held on Thursday 26th March 2009	
Obsisses	

L Armstrong	47 West Street, Bingara
K Rogers	4114 Elcombe Rd, Bingara
A Fletcher	1 Bassett Street, Bingara
G R Bell	Elcombe Road, Bingara
F McGowan	Ridgelands, Barraba
Jason Dixon	20 Riddell Street, Bingara
S Dufty	75 Finch Street, Bingara
Cathie Brown	10 Bombelli Street, Bingara
Carmen Langer	12A Spring Street, Bingara
Nancy MacInnes	39 Maitland Street, Bingara
Laurel Elton	20 Heber Street, Bingara
Kath Bougney	62 Finch Street, Bingara
Pam Clarke	3 Halls Creek Avenue
David Nicolle	Orange Grove, Bingara
Helen Nicolle	Orange Grove, Bingara
Bruce Lunam	9 Gwydir Street, Bingara
Joan Lunam	9 Gwydir Street, Bingara
David Bilsborough	10 Dinoga Street, Bingara
Suzie Bilsborough	10 Dinoga Street, Bingara
Brad Moore	45 West Street, Bingara
Amanda Alley	22 Riddell Street, Bingara
Bob Charlston	10 Bombelli Street, Bingara
Barry Townsend	44 Burnett Street, Delungra
Peter Pollock	29 Finch Street, Bingara
Anne Legg	26 Faithfull Street, Bingara
Joanna Munro	Keera, Bingara
I Monie	Thornleigh, Bingara
Kelly Holland	Bombelli Street, Bingara
Tim Golledge	11 Queen Street
Rebecca Wilkins	32 Frazer Street, Bingara
Kylie Bond	12 Faithfull Street, Bingara
Colin Lindsay	13 Heber Street, Bingara
Bev Wilkins	Witta Road, Witta QLD
David Young	Orban, Bingara
Rick Hutton	1 Argoon Street, Bingara
Jason Mack	Mitiamo, Bingara
Barry Andrews	10 Holden Street, Warialda
Joe Gibson	1314 Whitlow Road, Bingara
Paul Bond	12 Faithful Street, Bingara
Nick Kelly	Rockdale, Upper Horton
Brad Stanton	5 Flood Street, Barraba
Tristan Bridges	26 Spencer Street, Barraba
Ben Monie	Thornliegh, Bingara
Gay Mack	Berrybank, Bingara
Don Mack	Berrybank, Bingara
B McDouall	Bingara
Clark Geary	22 Spencer Street, Barraba
Peter Egan	37 Bombelli Street, Bingara
Austria McDonald	Brightlands
David Brown	49 Finch Street, Bingara
David DiOWII	1 40 Fillott Otteot, Dillyara

This is page number 17 of the minutes of the Ordinary Meeting held on Thursday 26th March 2009	
Chairman	

Jack Doft	Boulia, Qld
Liam Skinner	Trundle NSW
Louise Daily	Mirinee, Bingara
Susie O'Neile	Baroma Downs, Croppa Creek
Doug Barnett	Baroma Downs, Croppa Creek
lan Egan	4 Keera Street, Bingara
David Moor	Moua Valley, Warialda
Cheryl Moor	Moua Valley, Warialda
Georgina Sinclair	Booroomooka, Bingara
Debra Wade	Elcombe Road, Bingara
Tanya Odell	Bingara
John Whitfeld	Towarra, Bingara
Cameron Flack	Brisbane, QLD
Benadict O'Donnell	Brisbane, QLD
Fiona Ozols	21 Maitland Street, Bingara
Elisabeth Ozols	21 Maitland Street, Bingara
John Flerring	Beaufort, Bingara
G Leech	Bingara
KL Dufty	Pirewond, Bingara
E.A Irwin	Bingara
J Miller	Junction street, Bingara
C. Dixon	Heber Street, Bingara
H. Dixon	Heber Street, Bingara
L Mayger	4 Hart Street, Dundas
A Miller	3 Junction Street, Bingara
B Mayger	4 Hart Street, Dundas
G Brucine	24 Claremont Road, Burwood
E Brown	24 Claremont Road, Burwood
N Dixon	Tooronga, Bingara
J Webb	74 Finch Street, Bingara
G Wheeler	4 Link Street, Bingara
S Hodgkinson	11 Gwydir Street, Bingara
Tom Gasson	8 White Street, Bingara
T Golledge	Tamworth
D A Willis	Bingara
S Weatherall	10 The Mews, Tamworth
P Mclachlan	18 Maetur Street, Bingara
K Macartney	Lot 104 Keera Road, Bingara
M McCartney	Lot 104 Keera Road, Bingara
Linda McDouall	
	Yarraman, Bingara
Garry McDouall	Yarraman, Bingara
Karen Hughson	Glum, Upper Horton
Therese Crowley	Tycola, Cobbadah
Hailie Hosegood	Barraz, Bingara
Jenny Reddy	62 Cunningham Street, Bingara
P Feiffere	PO Box 37, Bingara
Patti Crowley	Brooklyn, Barraba
Alf King	Doctors Creek
Lou Faint	Eaglehawke
J S Moodie	5 Hill Street, Bingara

This is page number 18 of the minutes of the Ordinary Meeting held on Thursday 26th March 2009
Chairman

[11 1 2: 1:	T
Hughson Sinclair	Ulam, Upper Horton
Ben Gardiner	Bingara Vet Clinic
Peter P	Eaglehawke, Bingara
R M Cornell	28 Faithful Street, Bingara
Tony Johnson	16 Dinoga Street, Bingara
Tony Hayes	10 Heber Street, Bingara
Geoff Lewis	Lawrence ??
J Joyce	Bingara
Sue Mack	c/- Bingara MPS
Stephanie Cox McGowan	Bingara
B Charters	Bingara
D R Charters	Bingara
D A King	Bingara
P Brogan	Bingara
A J Brogan	Bingara
S Lascelles	30 Riddell Street, Bingara
L Lascelles	30 Riddell Street, Bingara
Janelle Fletcher	17 Riddell Street, Bingara
June Parson	33 Riddell Street, Bingara
Kate Picone	Zaba, Bingara
Julie Berry	Bingara
Penny Turner	6-10 Brighton Street
P M Steiger	71 Cunningham Street, Bingara
Clive Steiger	71 Cunningham Street, Bingara
B L Bush	29 West Street, Bingara
Joan Bush	29 West Street, Bingara
Mike Keating	59 Maitland Street, Bingara
John Wearne	Beaufort North, Bingara
Belinda Stonestreet	Faithful Street, Bingara
Chrissy Wells	Heber Street, Bingara
E Tansey	Maitland Street, Bingara
T Odell	Bingara
J Cooper	Bingara
A Galvin	Bingara
D J Irwin	Coolah
Steve Adams	Windi, Bingara
Robert Holland	Bingara
Peter Mack	Peranjoo, Bingara
John Southwell	Somerset, Bingara
Sandra Southwell	Somerset, Bingara
Renea Simpson	7 Dinoga Street, Bingara
Diane Cobcroft	14 Keera Street, Bingara
Robert Kilmore	7 Dinoga Street, Bingara
Lara Fernandez	4 Hill Street, Bingara
GA Price	21 Rest Point Pde, Tuncurry
P Price	21 Rest Point Pde, Tuncurry
Kyra Beesley	14 Byrnes Street, Bingara
Rob Elton	4 Maitland Street, Bingara
Michael Allen	Luton Hoo, Bingara
R Dowdle	The Park, Bingara
Lu Dowale	Title Park, billyara

This is page number	19 of the minutes	of the Ordinary	Meeting held	on Thursday
26th March 2009				
Ob -:				

P Bond	5 Narrabri Road, Bingara
D Armstrong	Arabanoo, Bingara
Jacquin Breneger	Myalla, Bingara
John Breneger	Myalla, Bingara
Ros Moulton	9 Argoon Street, Bingara
Mary Woodroofe	Whitlow Road
Richard Woodroofe	
	Whitlow Road
Louise Fisher	Fig Tree Farm, Bingara
John Gill	6 Dinoga Street, Bingara
M M McGowan J Fuller	10 Maitland Street, Bingara
	26 Hill Street Bingara
Aaron Goodwin	16 Heber Street
Dylan Rampling	1 Martyn Street, Bingara
Kristine Grant	Doonkami, Bingara
Jan Rose	Caloola, Bingara
Angela Stones	36 Riddell Street, Bingara
A Lewis	Clevecourt, Bingara
Luey Mitchell	96 Maitland Street, Bingara
Col Reading	25 West Street, Bingara
Val Reading	25 West Street, Bingara
Bob Cummings	44 Riddell Street, Bingara
Gay Holden	Rotherwood, Bingara
Judy Northcott	14 Gwydir Terrace, Bingara
Fiona Craddock	Glendon, Bingara
Ally H Wright	Burnima, Bingara
Glenda Wright	Burnima, Bingara
Pixie Galvin	19 Bombelli Street, Bingara
H Vanderwolf	70 Finch Street, Bingara
Felicity McDouall	Derra Derra, Bingara
Jean Robinson	13 Dinoga Street, Bingara
Penny Odell	Greenmount, Bingara
Peter Odell	Greenmount, Bingara
Kate Taylor	10 Bassett Street, Bingara
Harold Taylor	10 Bassett Street, Bingara
Bronwyn McDouall	Boundary Creek, Bingara
Edith Ward	10 Keera Street, Bingara
Charmaine Jackson	36 Keera Street, Bingara
Tiffany Galvin	Damehill, Bingara
A Archer	33 Bowen Street, Bingara
N Pyke	8 Gwydir Street, Bingara
Susan Bridges	Murrey, Bingara
Carisa Riley	106 Maitland Street, Bingara
Peter Kennedy	7 Bowen Street, Bingara
Lenore Kennedy	7 Bowen Street, Bingara
Andrew Kennedy	7 Bowen Street, Bingara
Rae Boland	Noonameena, Bingara
Ann Urguhart	53 Riddell Street, Bingara
Valda Ali	28 Hill Street, Bingara
P Heal	4 East Street, Bingara
Philip Carter	Cobbadah Rd, Bingara
i imp oaitoi	1 Oobbadan na, biilgara

This is page number 20 of the minutes of the Ordinary Meeting held on Thursday 26th March 2009
Chairman

Liz Carter	Cobbadah Road, Bingara	
Edith Richards	2 Namehri Dd. Bingara	
	3 Narrabri Rd, Bingara 3 Narrabri Rd, Bingara	
Bill Richards		
Pat White	81 Cunningham Street, Bingara	
Sinclair Munro	Keera, Bingara	
Liz Groth	14 Frazer Street, Bingara	
Allan Clarke	3 Halls Creek, Bingara	
Chrissey Wells	24 Heber Street, Bingara	
Lou Faint	Eaglehawke, Bingara	
Emma Brown	Hortonvale, Bingara	
Anthony Brown	Hortonvale, Bingara	
Maria Price	Bowen Street, Bingara	
Bill Price	Bowen Street, Bingara	
Y O'Brien	Bombelli Street, Bingara	
S O'Brien	Bombelli Street, Bingara	
Julie Reading	148 Maitland Street, Bingara	
S Mahoney	18 Old Keera Road, Bingara	
D Alley	1-4 Ridley Street, Bingara	
Garry Reading	148 Maitland Street, Bingara	
B C Walton	5/96 Maitland Street, Bingara	
Jean Watts	8 Finch Street, Bingara	
J Munro	Bingara	
Debbie McCouat	16 Dinoga Street, Bingara	
Jill Smith	26 Finch Street, Bingara	
Bob Smith	26 Finch Street, Bingara	
D R Willis	13 East Street, Bingara	
S C Cooper	14 Ridley Street, Bingara	
B Daniels	2 Narrabri Road, Bingara	
G Mack	Touriandi Lodge, Bingara	
G Hosegood	Montara, Bingara	
K Hosegood	Montara, Bingara	
R Rane	80 Finch Street, Bingara	
C Rattray	Benbraggie, Bingara	
K Apthorpe	11 Gwydir Street, Bingara	
L Fletcher	4 Link Street, Bingara	
S Carr	Nob Creek, Copeton	
D Baker	Nob Creek, Copeton	
B Muir	Yeral, Bingara	
I B Armstrong	Arabanoo, Bingara	
Peter O'Brien	Bingara	
Glen Millar	Eastwood, Warialda	
Hugh Munro	Glenroy, Bingara	
Jill Herring	Beaufort, Bingara	
F Sutton	52 Finch Street, Bingara	
Grace Walton	Keera Road, Bingara	
Margaret George	75 Finch Street, Bingara	
Coral Redman	3 Ridley Street, Bingara	
N Rampling	5 Keera Rd, Bingara	
D Thomas	8 Gwydir Street, Bingara	
Heather Lucke	27 Riddell Street, Bingara	
Heather Lucke	27 Hiddell Street, Billyara	

26th March 2009
Chairman

Alen Lucke	27 Riddell Street, Bingara
B Drewitt	6 Gwydir Terrace, Bingara
P Drewitt	6 Gwydir Terrace, Bingara
Brenda McManus	12 Heber Street, Bingara
Peter Reading	24 Dinoga Street, Bingara
Betty Abra	6 Bombelli Street, Bingara
Wes Abra	6 Bombelli Street, Bingara
Bernie Bilsborough	Emoh Rio, Bingara
Katy Rampling	136 Maitland Street, Bingara
P Woodhead	31 Maitland Street, Bingara
J Shepherd	138 Maitland Street, Bingara
Debra Mack	Araluen, Bingara
Jackie Mack	Araluen, Bingara
Ben Mack	Finschaffen, Bingara
Judy Mack	Finschaffen, Bingara
Robert Mack	Aralven, Bingara
Carla Mack	Berrybank, Bingara
Judi Peterson	1 Sovereign Street, Bingara
Esmond Peterson	1 Sovereign Street, Bingara
Sue Clarke	14 Keera Street, Bingara
Brenda Pankhurst	Bora, Bingara
Elizabeth Johnson	Bingara
Bob Johnson	Bingara
Bill Skinner	Pikers End, Bingara
G Young	Claremont, Bingara
W Irwin	85 Finch Street, Bingara
E Woods	
	15 Bombelli Street, Bingara
M Solomon	5 Brigalow Street, Bingara
H Suters	5 Brigalow Street, Bingara
Ray Hancock	13 Old Keera Rd, Bingara
Rhonda Hancock	13 Old Keera Rd, Bingara
Lee Baldock	Keera Station
Irene Wynne	The Valley, Bingara
Mike Wynne	The Valley, Bingara
Janelle Thompson	Coolowie, Bingara
Shirley Brien	Borah Road, Bingara
Ron Greenaway	The Park, Bingara
Penelope Greenaway	The Park, Bingara
Robin Arthur	Finch Street, Bingara
Debi Bancroft	11 Maitland Street, Bingara
Bernadette Gunthorpe	27 West Street, Bingara
Danielle Vanderwolfe	Novar, Keera Road, Bingara
James Brown	12 Gwydir Terrace, Bingara
Heather Jones	22 Fitzroy Street, Barraba
Charles Bond	Coolawie, Bingara
Trevor Price	Durramunga, Upper Horton
Maureen King	17 Narrabri Road, Bingara
Kerry Mitchell	Lyndon Vale, Bingara
Ray Peterson	12 Coachwood Drive, Three
Christina Lewis	Lawrence Vale, Bingara

26th March 2009	
Chairman	

Iris Cooper	26 Cunningham Street, Bingara
Joy Jenkins	12 Bombelli Street, Bingara
John Holland	25 Bowen Street, Bingara
Robert Cooper	14 Ridley Street, Bingara
Val Charters	Miowera, Bingara
E J Cashman	6 Junction Street, Bingara
Robyn Smith	Kenya Park, Bingara
Marlene Rollings	11 Martyn Street, Bingara
Jim Rollings	11 Martyn Street, Bingara
Hazel Currell	16 Cunningham Street, Bingara
Ros Goodwin	16 Heber Street, Bingara
Keith Rogers	Mt Pleasant, Bingara
Rhonda King	8 Heber Street, Bingara
M J Nay	24 Old Keera Road
Anna McMurtrie	Yarrandabbie, Bingara
Marg Black	Bingara
Russell Reading	15 Finch Street, Bingara
Barb Lemin	25 Junction Street, Bingara
Valda McKenzie	33 Bombelli Street, Bingara
Charles McKenzie	33 Bombelli Street, Bingara
D Bancroft	11 Maitland Street, Bingara
P Kerrigan	Summerdale, Bingara
Lucy Sheppard	Pally Pub, Pallamallawa
	Moree
Barry Brown D R Willis	
Jess Heal	Bingara
	Bingara
Jason Graham	Keera Street, Bingara
Maree Atkins	Bingara
Sharon Rafter	Keera Street, Bingara
David Rafter	Keera Street, Bingara
AJ Bennett	Bingara
J R Bennett	Bingara
	54 Riddell Street, Bingara
Ben Cornish	1 Gwydir Terrace, Bingara
Richard Rogers	Delungra
Scott Withers	Cromarty, Bingara
Noel Neal	23 Ridley Street, Bingara
Helen Jack	1 Hill Street, Bingara
S Crowley	8 Pond Street, Bingara
Audrey Legg	38 Keera Street, Bingara
Maureen Hall	Caravan Park, Bingara
Pam Holland	25 Bowen Street, Bingara
I L Cooper	16 Riddell Street, Bingara
G Bateman	2 Bassett Street, Bingara
Claude Fraser	53 Finch Street, Bingara
H Lennon	11 Bywong Street, Bingara
F Fernandez	4 Hill Street, Bingara
Janet Groth	Woodbine, Bingara
Robert Groth	Woodbine, Bingara
Bill Price	9 Bowen Street, Bingara

26th March 2009	suay
Chairman	

Maria Drian	O Device Chart Diagram
Maria Price	9 Bowen Street, Bingara
Patricia Holland	Karo, Bingara
Tina Whitton	Lot 274 Borah Rd, Bingara
Pam Wilson	28 Gwydir Terrace, Bingara
P J Egan	37 Bombelli Street, Bingara
Patricia Maxwell Bob Maxwell	40 Riddell Street, Bingara
	40 Riddell Street, Bingara
Carlton Orr	17-189 Maitland Street, Bingara
Kevin Rose	18 Crane Street, Warialda
Julie Pilon	41 Long Street, Warialda
Linda Orr	17-19 Maitland Street, Bingara
John Roxburge	13 Lloyd Ave, Chain Valley Bay Sth
Rhonda Hancock	13 Old Keera Road, Bingara
Kathy- Anne Andrews	25 Ridley Street, Bingara
Joyce Reading	4 Byrnes Street, Bingara
Chris McNulty	80 Maitland Street, Bingara
Ron Hammond	3/5 Riddell Street, Bingara
B J Hammond	75 Maitland Street, Bingara
Diane Wilkins	5 Bligh Street, Bingara
Bob Langer	12A Spring Street, Bingara
Faye Edwards	14 Bassett Street, Bingara
Hollie Frost	3 Pound Street, Bingara
Madeline Coulton	12 Cunningham Street, Bingara
Olwyn O'Neille	20 Frazer Street, Bingara
Kallum McCouat	18 Dinoga Street, Bingara
Ryan Hanrahan	Fraser Street, Bingara
Peter Anderson	3 Moore Street, Bingara
Peter Hancock	34 Finch Street, Bingara
Lynne Crawford	5 Sovereign Street, Bingara
Barry Crawford	5 Sovereign Street, Bingara
Leo Hall	46 Riddell Street, Bingara
Jason Graham	Keera Street, Bingara
S Schults	Douglas Street
Peter Southwell	Valley Heights, Bingara
Jane Scutt	Dinoga Street, Bingara
Richard Scutt	Dinoga Street, Bingara
Pat Morehead	2 Bligh Street, Bingara
B Watson	Bingara
Colin Pring	Pallamallawa
Stephen Williams	Moree
R McLaclan	Moree
R McKenzie	Moree
	Moree
K Rampling	
G Davidson	Moree
K Groth	Hillmoor, Bingara
E A Groth	Bingara
D Crowley	3 Dinoga Street, Bingara
1001	
C Chalmers J Chalmers	6 Heber Street 6 Heber Street

This is page number	24 of the minutes	of the Ordinary	Meeting held	on Thursday
26th March 2009				

Chairman						
onannan	 	 	 	 	 	

Attachment 1 Petition

D O'Brien	39 Riddell Street, Bingara
E McCosker	10 Bandalong Street, Bingara
F S Robinson	13 Dinoga Street, Bingara
G Gillies	Gunnedah
D Marshall	6 Narrabri Road, Bingara
O Mansfield	6 Narrabri Road, Bingara
G Hosegood	Barrak, Bingara
M Mark	Tamworth
H F Cooper	Bingara
W Gill	6 Dinoga Street, Bingara
C Marle	50 Riddell Street, Bingara
N Harris	26 Maitland Street, Bingara
T Kennedy	14 Maitland Street, Bingara
William O'Brien	134 Maitland Street, Bingara
Will Cannington	Glenall, Narrabri
Ted Quelch	Roseberry Park, Narrabri
Adam Quelch	Darthula, Narrabri
David McMurtrie	Yarrandabbie, Bingara
Charlie Quelch	Paleroo, Narrabri

This	is page	number	25 of the	minutes	of the	Ordinary	Meeting	held on	Thursda	ıy
26th	March 2	2009								

Chairman .....

MEMO TO: CR. ROSE

**CC ALL COUNCILLORS** 

MEMO FROM: GENERAL MANAGER

SUBJECT: CAMPING RESTRICTIONS ALONG THE NORTHERN

SIDE OF THE GWYDIR RIVER PRE-OCTOBER 2008

DATE: 23<sup>rd</sup> April 2009

I have been asked to clarify what level of camping was authorised or allowed on the Northern side of the Gwydir River within the town boundary of Bingara pre-October 2008 (the CMCA Rally) and whether the Council had any adopted policy concerning the use of this area at that time.

The second part of the question is quite easy. The Council (then mostly Bingara Shire Council) had no formal, adopted policy concerning this land.

I have been informed that at least one previous Bingara Shire Councillor remembered a 'No camping policy within the town boundary' but a search of the former Bingara Shire's Policy Register has failed to locate any such policy.

Largely this land was administered by the then Northern Slopes Rural Lands Protection Board (NSRLPB) and its predecessor bodies for use as a travelling stock route.

Technically no camping after sunset was allowed under the relevant statute covering the use of travelling stock routes.

Longer term employees advise me that there was a sign on the entrance gate to this land that stated 'no camping'. I can find no employee who knows how or, indeed, when or why this sign was removed.

However, in spite of the relevant legislation and the now missing 'sign', casual, intermittent camping was not discouraged and the Council's staff did not enforce the restriction. Neither did the NSRLPB's Rangers.

The level of activity did not, apparently, warrant any policing of the restriction.

Therefore, whilst there was not any 'official' policy the non-official procedure was that camping was overlooked as it was not considered to be a problem.

The use of this area was used mainly by locals from the area and, at times, more significant numbers during larger fishing events such as the EasterFish.

I believe that the pleading on the recently tabled community petition wanted a return to this informal, low level use, detailed in this memorandum:

We, the undersigned, are dismayed at Council's decision to allow Motorhome and caravan camping on the north bank of the Gwydir River

between Campbell Bridge and Riddell St. We ask you to overturn this decision at the March meeting of Council, returning to the camping restrictions that exist prior to the Motorhome rally in October 2008.

It has been argued and there is some justification for this, depending upon your point of interest, that the current adopted position of the Council is nothing more than a formalisation, with restrictions, to what was already happening albeit without any legislated or formal Council policy authority.

The concern of those opposing the Council's current adopted position is the potential scale of the use that the land in question may now be put.

This, once again, has some legitimacy as the formalisation of the land's use, at least partially, for unrestricted camping will result in increased patronage and the possibility for adverse interactions between the competing user groups.

Only time will tell.

One significant variation is that the currently adopted position did not detail any time limit of the occupation of camping sites. The past use, as mentioned, was always casual, short term and low level.

The upcoming twelve months will be very interesting during the trial period.

Max Eastcott

Mr. Carl

Max Eastcott General Manager